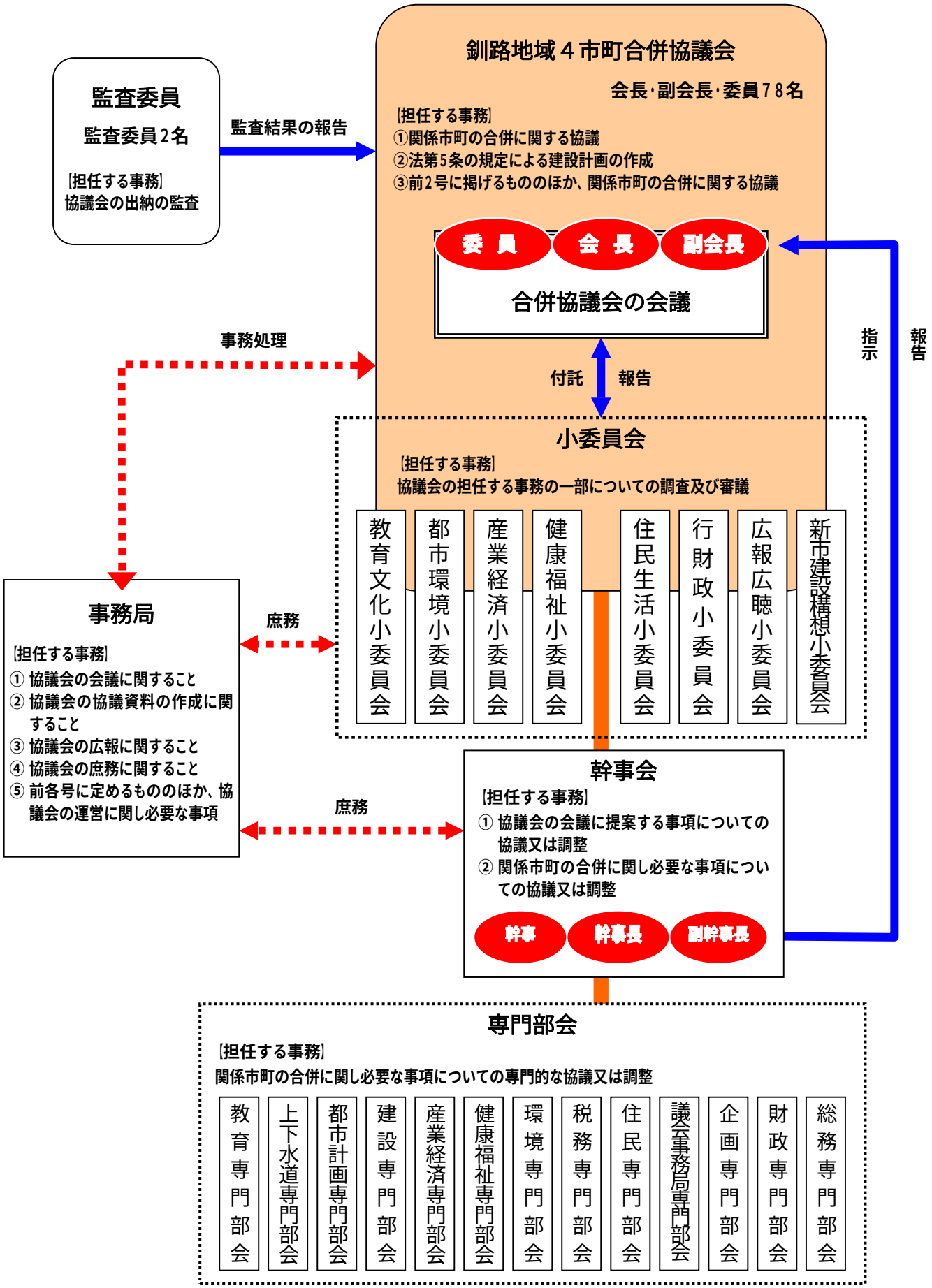釧路地域４市町合併協議会組織図